

# Heritage Council

Northern Territory



ANNUAL  
REPORT  
**2022-23**

## **ACKNOWLEDGEMENT OF COUNTRY**

The Northern Territory Heritage Council acknowledges the Australian Aboriginal and Torres Strait Islander peoples of this nation. We acknowledge the traditional custodians of the lands and waters. We pay our respects to ancestors and Elders, past, present and emerging. The Council is committed to honouring Australian Aboriginal and Torres Strait Islander peoples' unique cultural and spiritual relationships to the land, waters and seas, and their rich contribution to society.

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## MESSAGE FROM THE CHAIRPERSON

Looking back over the past year I note that a great deal of business took place within the world of the Northern Territory Heritage Council, and I thank all members of the Council for their dedication and time.

Tom Pauling and Stephen Ashford resigned from the Heritage Council. I thank both Tom Pauling and Stephen Ashford for their incisive and valuable contributions to the Council and I wish them well for the future.

Minister for Arts, Culture and Heritage Chansey Paech appointed new members, Ms Mililma May and Dr Daryl Wesley to the Heritage Council on 4 May 2023.

While on the topic of acknowledging change, I also thank Michael Wells for 16 years of highly professional leadership of the Heritage Branch and support for the Heritage Council. Michael embarked on a new journey in April 2023 and I know his knowledge and experience will be missed at both the Territory and national levels. I thank Michael for the support and guidance he gave me in my role as Chairperson.

On 22 August 1872, the Overland Telegraph Line from Adelaide to Darwin was completed with the official 'joining of the line' in a remote location near Frew Ponds in the Northern Territory.

The completed line allowed Australia to be connected to the world for the first time

via an international network of overland and subsea telegraph cables. It was one of Australia's greatest engineering achievements and marked a major turning point in our country's history. A commemorative event was held on Monday, 22 August 2022 at the Sir Charles Todd Memorial rest stop, Stuart Highway.

This year the Council considered a range of nominations and assessments of heritage places and made various recommendations to the Minister in relation to the possible heritage listing of some places. The Council also passed important policy including on public consultation.

I attended the annual meeting of the Heritage Chairs and Officials of Australia and New Zealand (HCOANZ), in Perth Western Australia and Ms Rachel Perkins represented the Aboriginal members of the NT Heritage Council at the meeting of the Indigenous Chairs of Australia and New Zealand.

The Annual Report provides information on a range of matters dealt with or noted by the Heritage Council and I invite you to have a good read.

**Allan McGill AM**

"Heritage is good for the soul"



## THE *HERITAGE ACT 2011* AND THE ROLE OF THE HERITAGE COUNCIL

The object of the *Heritage Act 2011* ('the Act') is to provide for the conservation of the Northern Territory's cultural and natural heritage.

The Act is broad in its scope. It protects individual places and objects through a nomination, assessment and declaration process. It automatically protects all Aboriginal and Macassan archaeological places and objects, and has the capacity to automatically protect other classes of places.

The Act commenced on 1 October 2012.

### **The functions of the Heritage Council are set out in Section 125 of the Act, and are:**

- (a) to assess the heritage significance of places and objects;
- (b) to recommend to the Minister the declaration of places and objects to be heritage places and objects;
- (c) to recommend to the Minister the revocation of the declaration for heritage places and objects;
- (d) to advise the Minister on the conservation, use and management of heritage places and objects;
- (e) to advise the Minister about the carrying out of work on a heritage place or object and to decide applications for work approvals other than applications for major work;
- (f) to promote, as it considers appropriate, the public use and enjoyment of heritage places and objects in a way that is consistent with the conservation of the heritage significance of the places and objects;
- (g) to facilitate public education and programs about the Territory's cultural and natural heritage;
- (h) to advise the Minister on financial incentives or concessions for heritage agreements (either in general or on particular agreements);
- (i) to advise the Minister on matters affecting the Territory's cultural and natural heritage;
- (j) to perform other functions conferred under this or another Act or as directed by the Minister.

## COUNCIL MEMBERSHIP

The Act provides for a Council of 10 members appointed by the Minister, and a member nominated by the Chief Executive Officer (CEO) of the department responsible for the administration of the Act.

Of the 10 appointed members, four are nominees of specified organisations. The Minister appoints the Chairperson from amongst the appointed members. The Deputy Chairperson is elected by the members of the Council.

Appointments to the Heritage Council were made by the Minister on 1 February 2021 for a three year term. Thereafter a number of new appointments were made as a result of resignations from the Council.



**Mr Allan McGill AM**

Allan has spent over 40 years as a CEO or in senior management positions. He has held and continues to hold many committee and board positions, often as Chair, President or in a key office bearing position. He was CEO of the Darwin City Council for 11 years. Allan served as Chairperson of the Heritage Council from May until October 2020, and was reappointed as Chairperson on 1 February 2021.

**Ms Katy Moir**

Katy is an Architect. She has been working in the industries of architecture and art in Darwin for almost 10 years. After receiving her Bachelor and Masters of Architecture from the University of Queensland, she relocated to Darwin to work for Troppo Architects. In 2023 Katy started a C+K Public Art with business partner Carlo Ansaldo. Katy's primary focus is the creation and activation of space, and her passion is community engagement.



**Mr Robert Pocock**

Robert is an Indigenous Territorian, born and raised in Darwin. He was employed for several years as a lawyer with the Solicitor for the Northern Territory and later employed by the Department of Chief Minister and Cabinet, where he worked as a Senior Policy Officer and acted as a Director in the Strategic Aboriginal Policy Unit. Robert represents the Aboriginal Areas Protection Authority on the Council.



### Mr Stephen Ashford

Stephen has been a permanent resident of the Northern Territory for almost 60 years. He worked for several different Government agencies over a long and distinguished career as a public servant. During his 15 years with the Northern Territory Heritage Branch, he authored over 60 assessment reports, supervised over 300 conservation projects, and developed a comprehensive understanding of heritage management issues in the Territory. He resigned from the Heritage Council in January 2023.

### The Hon Tom Pauling AO QC

Tom is a long-term Territory resident, lawyer, thespian and gardener. He was Solicitor General from 1988 to 2007, and Administrator of the Northern Territory from 2007 to 2011. He chairs the Charles Darwin University Cultural Collections Advisory Board and has a keen interest in history and heritage. He resigned from the Heritage Council in November 2022.



### Ms Rachel Perkins

Rachel is an Arrernte/Kalkadoon woman who has had a long and distinguished career in filmmaking and has served on many government and non-government boards, including six years on the Australian Heritage Council from 2015 until 2021. In recent times, she has undertaken work on the revitalisation of Arrernte language and culture.

### Mr Randle Walker

Randle is the CEO of Centrecorp Aboriginal Investment Corporation, based in Alice Springs. He has been involved in several heritage projects during his 12 years as CEO, including the refurbishment of heritage properties in the Alice Springs Heritage Precinct. Randle sits on several boards and committees and has a strong personal interest in both Aboriginal and non-Aboriginal heritage.



### Dr Ilka Schacht

Ilka has a Master of Science in Archaeology, a PhD in Cultural Heritage Management and 25 years' experience in the cultural heritage sector in Australia and overseas. Ilka served as an 'appointed member' of the Council and as Deputy Chairperson from October 2017 until May 2020, and then as the nominee of the CEO from May 2020 until October 2020. She was re-appointed as the nominee of the CEO in February 2021.



### Ms Francine McCarthy

Francine is a Warumungu woman born in Tennant Creek. She grew up in Alice Springs and on the Nauiyu Nambiyu (Daly River) Community. She has been employed by the Central Land Council (CLC) since 1994, working in both Alice Springs and Tennant Creek. Francine was appointed to the Council in February 2022 as the representative of Aboriginal Peak Organisations of the Northern Territory.

### Mr Michael Liddle

Michael was born and raised in Alice Springs and is a strong advocate for mental health and well-being, in particular for Indigenous men. He works for Desert Knowledge Australia, is a Councillor with the Alice Springs Town Council, and Chair of the Strehlow Research Centre Board. Michael was appointed to the Council in February 2022 as the representative of the Local Government Association of the Northern Territory.



### Mr Eddie Webber

Eddie has been a Territory resident since the 1960s and has worked across the Territory in various roles including as a Regional Director for the Parks and Wildlife Commission. He is an active member of several organisations, has been involved in the recording and preservation of a range of historical sites, and has worked with many Indigenous groups.



### Dr Daryl Wesley

Daryl has a PhD in Archaeology. Daryl is employed as Senior Lecturer, Archaeology with Flinders University in the College of Humanities, Arts and Social Sciences. Daryl has worked collaboratively with Indigenous communities for the past three decades in the Territory. He has expertise in rock art research, Indigenous contact archaeology and World War II. He has a strong passion for the conservation and management of cultural heritage sites in the Northern Territory.



### Mililma May

A Kulumbirigin Danggalaba (Larrakia) Tiwi Woman, CEO and Co-Founder of 'Uprising of the People Ltd'; Mililma takes an active role in the community and aims to "empower elders, young people and Country to connect and grow". Mililma was Top End NAIDOC 2020 Youth of the Year, has worked in the legal sector and is a freelance writer.





## MEETINGS

**The Council is required under the *Heritage Act 2011* to meet at least four times per year.**

The Council had four meetings in 2022-23, as follows:

- 30 September
- 2 December
- 10 March
- 2 June

During 2022-23 several matters were also dealt with out of session, via Teams (online) and email.



Heritage Council on tour in Central Australia



Official anniversary proceedings began at the Sir Charles Todd Memorial Rest Area

## FEATURE ARTICLE

# WIRED TO THE WORLD - 150 YEARS OF THE OVERLAND TELEGRAPH LINE

On 22 August 1872, the Overland Telegraph Line (OTL) from Adelaide to Darwin was completed with the final 'joining of the line' at Frew Ponds, about 650 kilometres south of Darwin in the Northern Territory.

The newly completed line allowed Australia to be connected to the world via an international network of overland and subsea telegraph cables. Messages from the Australian colonies that used to take months by ship to reach the rest of the world, now took hours.

The construction of the OTL has been heralded as one of the most important engineering, communications and logistical feats of nineteenth century Australia. In less than two years, construction teams worked from opposite ends of

the continent to string a wire between 36,000 poles fitted with insulators and lightning rod 'twenty to the mile' between Adelaide and Darwin – just over 3,000 kilometres. Nearly two thirds of the distance was virtually unknown to Europeans.

Hundreds of workers moved thousands of tonnes of material and livestock along the route and worked through difficult and unfamiliar conditions. The final joining point lies within the heritage listed Frew Ponds Overland Telegraph Line Memorial Reserve which contains the best surviving example of a length of original Oppenheimer telegraph poles and wire infrastructure.

The 150th anniversary of the joining of the line in August 2022 provided the impetus to construct a new access path into the Reserve





Final joining point of the Overland Telegraph Line at Frew Ponds OTL Memorial Reserve

from the Sir Charles Todd Memorial rest stop on the Stuart Highway. The Sir Charles Todd monument was also upgraded, and new interpretive signage installed. This has significantly enhanced the visitor experience.

The new interpretative signage provided the opportunity to change the narrative of previous commemorations and signage. The new signage now recognises the immediate and long-term impact of the telegraph line on Aboriginal peoples and their Country. It recognises the Mudburra

and Jingili Traditional Owners of the Frew Ponds (Warlira) area and provides some details of the cultural and ecological significance of their Country.

Warlira is an important meeting and ceremony place for Aboriginal people, particularly during the wet season when the water is fresh and teeming with life. Warlira also became a camping place for travellers and workers on the OTL, including RC Patterson, the supervisor of this section of the line, and who made the final join.



Heritage Council member, Dr Ilka Schacht enjoying a cup of billy tea

The telegraph line itself became a source of materials valued by Aboriginal people. Poles were toppled to remove glass and ceramic insulators which were broken into fragments to make spear heads and other cutting implements. The binding wire was used to make fishhooks and the iron footplates at the base of the poles were crafted into axe heads.

The OTL opened the Northern Territory up for further development. Eleven repeater stations were built along the Line and became the hubs of small settlements, providing a focus and base for travellers, explorers, miners and pastoralists exploring country east and west of the Line. Competition over water, disturbance of the local

ecology, intrusions on places of Aboriginal cultural significance and culture clash led to dreadful episodes of frontier violence.

In time, Aboriginal people became valued workers on the repeater stations and on the developing cattle stations. Generations of Aboriginal people have now grown up in the cattle industry and proudly trace their history to this work. Today, from their homes in Marlinja and Kulumindini (Elliott) and beyond, Jingili and Mudburra peoples continue to look after Country, and teach its stories and history to their children.

On 22 August 2022, over 200 visitors from across Australia attended a special commemorative





Ted Egan AO performing at the OTL joining point

event at Frew Ponds (Warlira). This included Her Excellency the Honourable Frances Adamson, the Governor of South Australia and Her Honour the Honourable Vicki O'Halloran, Administrator of the Northern Territory. The Honourable Ted Egan, Members of the Northern Territory Legislative Assembly, the CEO and senior officials from the Department of Territory Families, Housing and Communities, Chair of the Heritage Council Alan McGill and the CEO's representative on the Heritage Council, Dr Ilka Schacht also attended.

A Welcome to Country by Traditional Owner and music legend Mr Harold Dalywaters, official speeches, spontaneous poetry and folk songs were presented at the rest stop before the Governor and

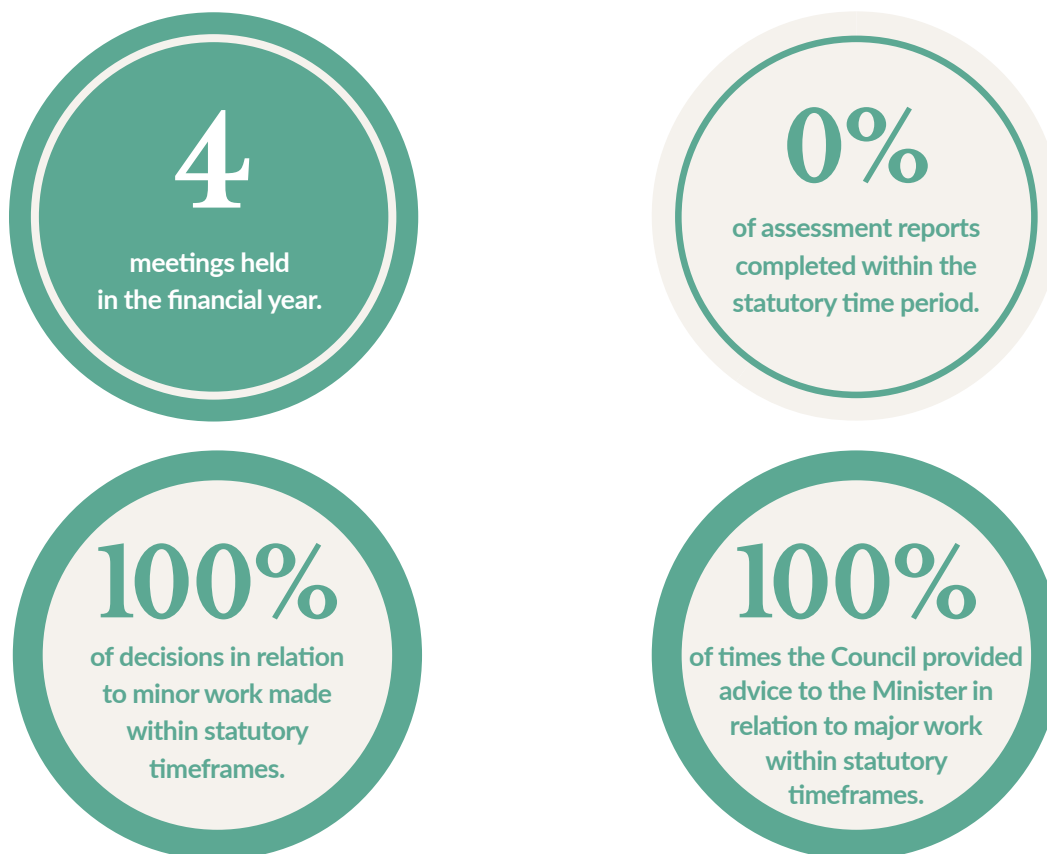
Administrator cut the ribbon officially opening the new path into the Memorial Reserve. Attendees then traversed the path into the Reserve where they were treated to songs by Mr Ted Egan and Mr Harold Dalywaters and a re-enactment of the 'joining of the line' complete with the smashing of a (fake) brandy bottle by the son of OTL historian Mr Derek Pugh. People gathered beneath the historic telegraph line, coming together to enjoy a cup of billy tea, provided by Sun Cable. Homemade biscuits, generously contributed by Mrs Val Dyer and her family, as well as the staff from Hayfield Pastoral Station, which envelops the Reserve, were served by representatives from Parks and Wildlife, who oversee the management of the Reserve.



## KEY PERFORMANCE INDICATORS

On 4 September 2020, the Council endorsed Terms of Reference prepared by the Department of Territory Families, Housing, and Communities. These Terms of Reference include a requirement for the Council to report against four Key Performance Indicators (KPIs).

The Council's performance against these KPIs in 2022-23 is shown in the following table:



| KPI   | Measure  | Outcome 2022-23   |
|---|--|---|
| Meetings held   | Number of meetings held in the financial year.                           | <b>Four</b> meetings were held  |
| Assessments completed within statutory timeframes                 | % of assessments the Council completed within the statutory time period. | There were <b>no</b> assessment reports completed in 2022-23, that were considered by the Council within 6 months of the nomination being accepted. |
| Applications for minor work processed within statutory timeframes | % of decisions made within statutory timeframes                          | In 2022-23, in <b>100%</b> of cases, the Council made a decision within 14 days of having received an Application for minor work.                   |
| Applications for major work processed within statutory timeframes | % of times the Council provided advice within statutory timeframes       | In 2022-23, in <b>100%</b> of cases, the Council made a recommendation to the Minister within 30 days of receiving an Application for major work.   |

## ASSESSMENTS AND DECLARATIONS

### Starting the Process

The heritage listing process starts by:

- someone nominating a place or object for heritage listing under section 20 of the Act
- the Council deciding to assess the significance of the place or object under section 22 of the Act
- the Minister directing the Council to assess the significance of the place or object under section 36 of the Act

The Council accepted nominations for **five** places during 2022-23, namely:

- Yingapungapu 'Sea Rights' Sand Sculpture, Baniyala, Eastern Arnhem Land
- Former Wesleyan Church, Darwin
- Sidney Williams Hut – Boys Dormitory (St Francis Xavier Mission – Nauiya)
- Papunya
- No. 1 Bore and Water Storage Tank and the Motor Vehicle World War II Tyre Cooling Trough – Tennant Creek

### Assessments

Once the assessment process has started, the Council must apply the heritage assessment criteria set out in the Act, to determine whether the place or object is of heritage significance.

**The heritage assessment criteria for a place or object are set out in section 11 of the *Heritage Act 2011*, and are as follows:**

- whether it is important to the course, or pattern, of the Territory's cultural or natural history;
- whether it possesses uncommon, rare or endangered aspects of the Territory's cultural or natural history.
- whether it has potential to yield information that will contribute to an understanding of the Territory's cultural or natural history;
- whether it is important in demonstrating the principal characteristics of a class of cultural or natural places or environments;
- whether it is important in exhibiting particular aesthetic characteristics;
- whether it is important in demonstrating a high degree of creative or technical achievement during a particular period;
- whether it has a strong or special association with a particular community or cultural group for social, cultural or spiritual reasons, including the significance of a place to Aboriginal people as part of their continuing and developing cultural traditions; .
- whether it has a special association with the life or works of a person, or group of persons, of importance in the Territory's history

In 2022-23 the Council assessed the significance of **seven** places, as follows:

- Historic Mission Precinct, Wurrumiyanga Tiwi Islands
- Wilkinson's Cottage, Old Timer's Village, Alice Springs
- Overland Telegraph Line, Owen Springs Reserve
- Palmerston Rail Yard Drainage Culvert and Retaining Wall 1885, Darwin
- Virginia Town Site, Virginia
- Coniston Massacre Site, Central Australia – Rrkwer/Yurrkuru (Brooks Soak)
- Coniston Massacre Site, Central Australia – Pirnkinganu/Kamanyarrpa Japanangka (Bullfrog) Cave

Progress was delayed on completing assessments due to the remoteness of some of the places nominated.

As at 30 June 2023, assessments were yet to be completed on the following **nine** places:

- Coniston Massacre Site, Central Australia
- Greater Red Lily Lagoon Area, West Arnhem Land
- Cobourg Saw Mill, Cobourg Peninsula
- WWII P40E Crash Site located within the Shoal Bay Hunting Reserve, Darwin
- Yingapungapu 'Sea Rights' Sand Sculpture, Baniyala, Eastern Arnhem Land
- Former Wesleyan Church, Darwin
- Sidney Williams Hut – Boys Dormitory (St Francis Xavier Mission) Nauiya (Daly River)
- Papunya, Central Australia
- No. 1 Bore and Water Storage Tank and the Motor Vehicle World War II Tyre Cooling Trough, Tennant Creek

### Decisions not to invite public submissions

The Council decided not to invite public submissions as to whether the Overland Telegraph Line - Owen Springs Reserve should be permanently declared as a heritage place.

### Declared heritage places and objects

The following place was permanently declared in 2022-23 as a heritage place:

- Wilkinson Cottage, Old Timers Village, Alice Springs

### Revocations

No declarations of heritage places or objects were revoked in 2022-23.

### The State of the Register

The Northern Territory Heritage Register includes a total of **304** places and objects, which have been declared since the commencement of the **Heritage Conservation Act** in 1991.

Under the transitional provisions of the Heritage Act, 2011, all places and objects declared under the old legislation have the same status under the new legislation. A complete list of all declared places and objects as at 30 June 2023 is provided in the Appendix.

The Heritage Register can be searched online at [ntlis.nt.gov.au/heritageregister](https://ntlis.nt.gov.au/heritageregister)

## CONSULTATION AND ENGAGEMENT

The Heritage Council engages with the community and stakeholders on heritage matters at different times for varied reasons. In the case of places being nominated as heritage places under the Act, once the Council has assessed the heritage significance of a place against the heritage assessment criteria, and determined is of heritage significance, the Council consults interested parties and the public.

The Act sets out minimum requirements for how the Heritage Council consults interested parties and the public about a nomination. In practice, the Heritage Council exceeds the legislated requirements and works to consult widely and comprehensively.

The Council initiates additional steps in situations in which Aboriginal Territorians may have a specific interest in a proposed declaration. This may be because the place is a prescribed Aboriginal archaeological place under the Act, or because the place is of recent or contemporary significance to Aboriginal peoples.

In these circumstances, Council initiates and supports direct contact with representative Aboriginal organisations and Aboriginal people, including Land Councils and those with an interest under the Commonwealth Native Title Act 1993. This consultation and engagement happens at

multiple stages of the assessment process and embodies the principle of Free, Prior and Informed Consent. This also recognises that Aboriginal people may be the holders of valuable information about heritage places.

The Council makes use of a variety of media to promote the public consultation period and to consult, including social media, newspapers, and, where deemed valuable, on-site public information sessions.

**Kahlin Compound Site, Darwin**

**Proposed Heritage Listing - Information Session**

 Sunday, 12 February 2023  
9am - 12pm

 Near the corner of Lambell Terrace and Schultze Street, Larrakeyah.

TERRITORY FAMILIES, HOUSING AND COMMUNITIES | NORTHERN TERRITORY GOVERNMENT



**Above:** Social media was used to invite the public to an information session about the proposed declaration of the Kahlin Compound site.

**Left:** Heritage Officers meeting with members of the Yurrkuru Aboriginal Land Trust to discuss the proposed heritage listing of sites associated with the Coniston Massacre.

## CASE STUDY

# ADAPTIVE REUSE - FORMER RESERVE BANK, DARWIN

Adaptive re-use can see a building's purpose continue long after its original use has ended. The Former Reserve Bank building near the corner of Smith Street and Bennett Street in Darwin's CBD has been left relatively intact through its adaptation to the home of Tourism Top End, even surviving the devastation of Cyclone Tracy in 1974.

To reflect the importance of a central bank to regulate Australia's monetary and banking system, branches were planned for all states and territories. Construction of the Darwin branch of the Reserve Bank was completed in 1967.

Built on a prominent corner site in the Darwin CBD, the design of the building drew inspiration from ancient Greek and Roman architecture and is a fine example of late twentieth century stripped classical architecture. The way the building is set back from the boundaries and the use of landscaping were deliberate choices made to highlight the formality of the building and its function.

The Reserve Bank became part of a group of buildings in the CBD known as 'Bank Corner', which included the Commercial Bank of Australia (the facade of which is now incorporated into the Charles Darwin Centre), the Commonwealth Bank

(now a commercial enterprise) and the Bank of New South Wales (Now a Westpac bank).

The use of the building by the Reserve Bank ceased in 1997 when it was acquired by the Northern Territory Government. It was tenanted by the United Nations (2000-2006) and then Tourism Top End (2007) which currently sees the building fitted out as a visitor information centre and offices.

Features and fabric of the original bank remain untouched throughout the building. The impressive two-storey banking chamber finished with marble, glazed ceramic brickwork and light-filled space from the glazed curtain walling to three sides, now acts as the visitor information area. This area retains much of the original fabric and also preserves views over the landscaped and central city setting.

A striking almost full-width bank counter of jarrah timber and black linoleum is still part of the interior, adapted for the visitor information centre. Throughout the building original fabric and spaces such as bank vaults remain to tell the story of the buildings former use.

The Former Reserve Bank building is set to continue as a prominent building within Darwin's CBD with the Civic and State Square Redevelopment transforming the setting of the building.



Reserve Bank of Australia, Darwin 1973 (LANT PH0377/0213)



Current photo - Information Centre





The Police occupied the Reserve Bank during the rebuild of Darwin after Cyclone Tracy



Tourism Top End with the counter relocated to the rear

## WORK APPROVALS

Any construction work or proposed development on a heritage-listed property in the Northern Territory is regulated and controlled under the Act. Owners of heritage-listed properties seek permission for minor and major work through a work approval application.

The following work approvals were issued in relation to minor work to heritage places:

| Name of Place                                   | Nature of Work   | Date of Decision  |
|---|--|-------------------|
| Former Reserve Bank Building, Darwin            | Alterations to front entry   | 12 September 2022 |
| Bamboo Creek Tin Mine, Litchfield National park | Asbestos remediation   | 24 October 2022   |
| Boab Tree, Darwin CBD                           | Installation of new irrigation equipment                                 | 9 December 2022   |
| Nolan's Bore, Central Australia                 | Disturbance to 3 low density artefact scatters and 12 isolated artefacts | 9 February 2023   |
| O'Keefe House, Katherine                        | Perimeter fence height extension   | 10 March 2023     |
| Darwin Military Museum                          | Construction of new exhibition shed                                      | 2 June 2023       |

The Council made recommendations to the Minister for Arts, Culture and Heritage in relation to applications for the following major work:

| Name of Place                 | Nature of Work  | Council's Recommendation | Minister's Decision |
|-------------------------------|---|--------------------------|---------------------|
| 77 Bath Street, Alice Springs | Demolition of all structures and construction of new building | Approved                 | 28 August 2022      |
| Lyons Cottage, Darwin         | New air conditioning, new ramp and other upgrades             | Approved                 | 28 July 2022        |

## CONSERVATION AND MANAGEMENT

### NT Heritage Grants Program

Owners of heritage places not owned by the Northern Territory Government are eligible for assistance under the Northern Territory Heritage Grants Program (NTHGP). The Council's role is to assess applications received under the NTHGP and to make recommendations to the Minister for Arts, Culture and Heritage about the allocation of grant funding.



In 2022-23, a total of nine projects were funded by the NTHGP to a total value of \$110,000 as follows:

| Recipient   | Project  |                  |
|---|--|------------------|
| Mr Mark Cavill  | Conservation works to improve security, electrical and plumbing at the former Rum Jungle Mine Manager's House, Batchelor | \$10,000         |
| Mr Domenico Pecorari                                      | Conservation works to Chapman House (Pitchi Ritchi Sanctuary) Alice Springs  | \$19,675         |
| Royal Flying Doctor Service, Central Australia Operations | Stage 2 conservation work at Royal Flying Doctor Service Residence and Communication Base, Alice Springs                 | \$20,000         |
| Christ the King Parish, Tennant Creek                     | Repainting of Christ the King Church ceilings and exterior guttering   | \$10,000         |
| Joseph Murphy   | Conservation works to Knotts Crossing Precinct   | \$14,909         |
| National Trust of Australia (NT)                          | Myilly Point Precinct sewerage improvements  | \$9,000          |
| National Trust of Australia (NT)                          | Jones' Store roof repairs  | \$8,580          |
| National Trust of Australia (NT)                          | Borroloola Meat House roof repairs   | \$2,836          |
| National Trust of Australia (NT)                          | Repairs at Pine Creek Railway Station  | \$16,000         |
| <b>TOTAL</b>  |  | <b>\$110,000</b> |

### Conservation Program for Government-owned Heritage Assets

The Northern Territory Government leads by example in the conservation of the Territory's natural and cultural heritage by undertaking an annual Repairs and Maintenance and Minor New Works Program to declared heritage places that are owned or managed by the government.

The implementation of the program is an operational matter for the Department of Infrastructure Planning and Logistics, working with the Heritage Branch within the Department of Territory Families, Housing and Communities. The Council is involved when work approvals are required and is provided with an annual update on work completed under the program.



## POLICY AND STRATEGY

### The Heritage Council made significant changes in policy in 2022-23.

In 2021 the Council endorsed *Dhawura Ngilan: A vision for Aboriginal and Torres Strait Islander heritage in Australia and Best Practice Standards in Indigenous cultural heritage management and legislation*.

*Dhawura Ngilan* is a comprehensive set of principles and standards, two of which particularly shaped Heritage Council practice and policy in 2022-23. The first principle is the practice of dual or sole naming of Aboriginal places. The second concerns the principle of Free Prior and Informed Consent and increasing Aboriginal decision-making about the management of Aboriginal cultural heritage. This instigated an important change to the application form to carry out work on heritage places or objects. When an application relates to Aboriginal or Macassan archaeological places or objects it must

now include evidence of consultation with relevant Aboriginal representative bodies and Traditional Owners/Custodians.

Another change to the application form is a new requirement for the inclusion of a Heritage Impact Statement. The applicant must now demonstrate an understanding of the significance of the heritage place or object, qualify what impact the proposed work will have on its significance, and what measures are proposed to mitigate any negative impacts.

The Council updated other policies in the 2022-23 year including the amount of information required in a nomination to the NT Heritage Register; providing updates to the nominator of a heritage place or object; nominations by the Council itself; public consultation; and internal governance.

On 9 March 2023 the Council had a one-day workshop on Aboriginal cultural heritage. The Council considered best practice standards, identified gaps in the Act and current policies, and discussed possible legislative and policy changes.





## APPENDIX

### Aboriginal and Macassan archaeological places and objects

All Aboriginal and Macassan archaeological places and objects are automatically protected by the *Heritage Act 2011*. The Heritage Branch maintains an archaeological database that contains over 8,000 records of Aboriginal and Macassan archaeological places and objects. All of these places and objects are considered to be 'heritage places' and 'heritage objects' but they do not appear on the public Heritage Register and have not gone through a formal assessment process to become a 'declared' heritage place.

### All sites on the NT Heritage Register

#### A

A65-115, a C-47 aeroplane wreck, Darwin Harbour  
 Adelaide House, Alice Springs  
 Adelaide River Pioneer Cemetery  
 Adelaide River Railway Siding and Railway Bridge  
 Adelaide River War Cemetery and Wartime Civilian Cemetery  
 Administrator's Offices, Darwin  
 Aileron Homestead, Central Australia  
 Albert Namatjira's House, near Hermannsburg  
 Albert Namatjira's Memorial, near Hermannsburg  
 Alcoota Fossil Beds, Plenty Highway, Central Australia  
 Alice Springs General Cemetery  
 Alice Springs Heritage Precinct  
 Alice Springs Telegraph Station Historical Reserve  
 Alice Well and Police Station, south of Alice Springs  
 Angurugu Heritage Precinct, Groote Eylandt  
 Anna's Reservoir Conservation Reserve, north of Alice Springs  
 Anthony Lagoon, Tablelands Highway, Barkly Shire  
 Anzac Hill Memorial, Alice Springs  
 Araluen Homestead Precinct, Alice Springs  
 9th Aust. Advanced Ordinance Depot Camp, Alice Springs

Avon Downs, Barkly Shire

#### B

B-24J Liberator Aircraft Wreck Site, Cox Peninsula  
 B24-D Liberator "Nothing Sacred", Douglas-Daly  
 Bamboo Creek Tin Mine, Batchelor  
 Banka Banka mudbrick homestead, Barkly Shire  
 Barrow Creek Hotel  
 Barrow Creek Telegraph Station  
 Beatrice Hill Well & Beatrice Hill Stone Fences, Arnhem Highway  
 Birdum Historic Township  
 Blyth Homestead, Litchfield National Park  
 Boab Tree, Cavenagh Street, Darwin  
 Bonney Well, north of Alice Springs  
 Borrooloola Police Station Museum  
 Bowson Hut, West MacDonnell Ranges  
 Bradshaw's Packhorse Cutting, Timber Creek Region  
 Brocks Creek Cemetery, Pine Creek Region  
 Brocks Creek Chinatown and Temple Site, Pine Creek Region  
 Brocks Creek Township, Railway Siding and Military Detention Barracks, Pine Creek Region  
 Brown's Mart, Darwin  
 Bullita Homestead Precinct and Stockyard, Timber Creek Region  
 Bullock Creek Fossil Site, Victoria River  
 88 Mile Burrell Creek WWII Chemical Warfare Storage and Maintenance Depot and Camp Site, near Robin Falls  
 Burrundie Explosives Magazines, Pine Creek Region  
 Butterfly Gorge, Pine Creek Region

#### C

CWA/Red Cross Shop, Darwin  
 Cape Don Lighthouse Complex, Garig Gunak Barlu National Park  
 Catalina 4 Wreck Site, Darwin Harbour

Catalina 5 Wreck Site, Darwin Harbour  
 Catalina 6 Wreck Site, Darwin Harbour  
 Catalina A24-1 Wreck Site, Darwin Harbour  
 Catholic Church Precinct, Alice Springs  
 Chain Calibration Site, Alice Springs  
 Chambers Pillar Historical Reserve, Central Australia  
 Channel Island Leprosarium and Reefs  
 Charlie Rye's House, Alice Springs  
 Charlotte Waters Telegraph Station Ruins  
 12 Mile Chinatown (Settlement and Battery), Pine Creek Region  
 Christ Church Cathedral Heritage Precinct, Darwin  
 Christ the King Church and Sidney Williams Hut, Tennant Creek  
 Climbing Dune, Jessie Gap, near Alice Springs  
 Commonwealth Bank, Darwin  
 Connellan Hangar, Alice Springs  
 Cypress Pine Overland Telegraph Poles (via Pine Creek)

## D

Daly River Copper Mine and Graves  
 Daly Waters Aviation Complex  
 Darwin Botanic Gardens  
 Darwin Cenotaph  
 Delissaville (Belyuen) Cemetery  
 Diesel Locomotive NSU63, Adelaide River  
 Djirurri Rockshelter (Djurilirri or Djulirri), Arnhem Land  
 Driffield Mine Site, Nitmiluk  
 Drover's Rest Boab Precinct, Timber Creek Region

## E

ELDO Rocket Shelters  
 ELDO Satellite Tracking Antenna  
 East Point Fortifications, Darwin  
 Elsey Memorial Cemetery, Mataranka  
 Emungalan Cemetery, Katherine  
 Emungalan Wheel Shrinkage Pit, Katherine

Escape Cliffs  
 Ewaninga Conservation Reserve, south of Alice Springs

## F

Fannie Bay Gaol, Darwin  
 Fenton Airfield, Douglas-Daly Region  
 Fergusson River North Australia Railway Bridge and Boiler  
 Fergusson River Overland Telegraph Line Pylons and Oppenheimer Telegraph Poles  
 Flying Fox, Daly Waters  
 Flynn's Farm, near Batchelor  
 Fogg Dam, Pump System, Rice Paddy and Sluice Gate, Arnhem Highway  
 Former Alice Springs Post Office  
 Former Australian Inland Mission Hospital, Wimmera Home, Victoria River Downs  
 Former Batchelor Primary School  
 Former C.W.A. Rooms, Alice Springs  
 Former Methodist Manse, Darwin  
 Former Repeater Station, Alice Springs  
 Former Rum Jungle Mine Manager's House, Batchelor  
 Former Rum Jungle Mine Single Women's Quarters (Block B), Batchelor  
 Former Southport Telegraph and Police Station  
 Former Tunck's Store, Alice Springs  
 Fort Wellington, Garig Gunak Barlu National Park  
 Frances Bay Explosives Complex, Darwin  
 Frew Ponds Overland Telegraph Line Memorial Reserve  
 Frog Hollow, Darwin

## G

Gardens Road Cemetery, Darwin  
 Ghan Carriage Washing and Maintenance Shed, Pine Creek  
 Ghan's Bore, Tennant Creek  
 Gilbert Well, south of Tennant Creek  
 Glen Helen Meat House, Namatjira Drive, West MacDonnell Ranges

2 Gosse Street, Alice Springs  
 Government Battery and Cyanide Works, Arltunga  
 Government House, Darwin  
 Grave of Goolam Rasool Nazar, Alice Springs  
 Grave of Kato Osamu, South Goulburn Island  
 Gregory's Tree, near Timber Creek  
 Grove Hill Hotel, south of Adelaide River  
 Gurindji Wave Hill Walk Off Route, Kalkarindji (NHL)

## H

Harts Range Mica Mines Complex, Central Australia  
 Heavitree Gap Police Station, Alice Springs  
 Heenan Building, Alice Springs  
 Helen Springs Quarry (Kurutiti)  
 Henbury Meteorites Conservation Reserve, south of Alice Springs  
 Hermannsburg Historic Village (NHL)  
 Hermannsburg Stone House  
 Higgins Theatre, Alice Springs  
 Hope Inlet Archaeological Sites, Shoal Bay  
 Hore's Homestead, north of Katherine  
 Hughes Avenue, Darwin  
 Hunter House, Katherine

## I

Illamurta Springs Conservation Reserve

## J

Jasper Gorge, Victoria River Region  
 John Flynn Memorial Church, Alice Springs  
 John Flynn's Grave Historical Reserve, near Alice Springs  
 John Veal Electronic Distance Measurement Baseline, near Darwin  
 John William Ogilvie Bennett Memorial, Darwin

## K

Kaporilja Springs, near Hermannsburg  
 Katherine Overland Telegraph Pylons  
 Katherine Railway Precinct  
 Keeping Place, Wurrumiyanga, Tiwi Islands  
 Kintore Caves Nature Park, Katherine  
 Knott's Crossing, Katherine  
 Kohinoor Adit, near Pine Creek  
 Koolendong Waterhole Boabs, Timber Creek Region

## L

Little Flower Mission and Cemetery, Arltunga  
 Lot 5601, Town of Darwin (Qantas Hangar)  
 Lots 7733-7736 inclusive, Town of Alice Springs (Railway Cottages)  
 Ludmilla Saltpan, Darwin  
 Lyons Cottage or British Australian Telegraph Company, Darwin

## M

Mac Clark (Acacia peuce) Conservation Reserve  
 Maranboy Mining Precinct  
 Masterton's Cave and Garden, Wollongorang Station  
 McLachlans Tree, south of Darwin  
 Milingimbi Mudbrick Houses  
 Mitsubishi A6M2b 'Zero' BII-124, Darwin  
 Mount Riddock Cemetery  
 Munmarlary Homestead Complex, Arnhem Highway  
 Kakadu  
 Mural painted by Robert Czako, St Mary's Chapel, Alice Springs  
 Murranji Track, Victoria River  
 Myilly Point Precinct, Darwin  
 Myrtle Villa Date Palm, Darwin

## N

N'Dhala Gorge Nature Park  
 NA1 Steam Locomotive known as Sandfly, Darwin  
 NABP13 Passenger Carriage, Pine Creek  
 NF5 Locomotive, Pine Creek  
 Naval Fuel Installation, Darwin  
 Naval Oil Tunnels No. 5 & 6, Darwin  
 Navy Victualling Yards, Darwin  
 Newcastle Waters Township  
 Noltenius Billabong and Grave, Daly River Road  
 North Australia Railway Corridor, near The Narrows, Darwin  
 North Australia Railway remnants, Pine Creek

## O

O'Keeffe House, Katherine  
 Observation Post, Sandy Creek, Casuarina Coastal Reserve  
 Old Admiralty House, Darwin  
 Old Andado Station  
 Old Batchelor Hospital  
 Old Bonrook Station Homestead  
 Old Bradshaw Homestead Precinct  
 Old Convent Building, Wadeye  
 Old Courthouse, Alice Springs  
 Old Hamilton Downs Station  
 Old Hartley Street School, Alice Springs  
 Old Hermannsburg Cemetery  
 Old Lutheran Church, Alice Springs  
 Old MacDonald Downs Homestead  
 Old Mount Riddock Homestead, Plenty Highway  
 Old Neutral Junction Homestead  
 Old Owen Springs Homestead Complex  
 Old Pine Creek Butchery  
 Old Playford Club Hotel, Pine Creek

Old Postmaster's Residence, Tennant Creek

Old Stone Hut, Alice Springs

Olive Pink Botanic Gardens, Alice Springs

Original Glen Helen Homestead, Namatjira Drive

## P

Palmerston Cemetery, Darwin  
 Patakijiyali Museum, Wurrumiyanga, Bathurst Island  
 Peel's Well, Darwin  
 Pine Creek Bakery  
 Pine Creek Post Office and Repeater Station  
 Pine Creek Railway Precinct  
 Pitchi Richi Sanctuary, Alice Springs  
 Powell Creek Telegraph Station  
 Puritjarra Rock Shelter, Central Australia

## Q

Quarantine Anti-Aircraft Battery Site, Alice Springs

## R

Raggatt's Structure, Mount Zeil Region  
 Remnant WWII No. 6 Oil Tank Wall, Darwin  
 Remnants of the former 1872 settlement site known as "The Shackle", Pine Creek Region  
 Reserve Bank building, Darwin  
 Rogers Dam World War II Gravel Loading Platform, north of Alice Springs  
 Roper River Overland Telegraph Construction Depot  
 Roper River Police Station  
 Ross River Homestead  
 Ross Smith Memorial, Darwin  
 Rumbalara Ochre Mine  
 Ryan Well Historical Reserve, north of Alice Springs

## S

Seven Mile Aerodrome, Alice Springs  
 12 Schultze Street, Darwin  
 17 Shepherd Street, Darwin  
 Silver Bullets (Timber Creek)  
 Smith Point Beacon, Garig Gunak Barlu National Park  
 Snake Creek Armament Depot, near Adelaide River  
 Southport Cemetery  
 Spencer Hill Seismic Vault, Alice Springs  
 Spencer Hill WWII sites, Alice Springs  
 Spring Hill Battery Complex, Pine Creek Region  
 Springvale Homestead Heritage Sites, Katherine Region  
 St Barbara Catholic Church, Batchelor  
 State Square Banyan Tree, Darwin  
 Steam Pump House, Darwin  
 Stella Maris Hostel, Darwin  
 Stone Kerbing and Milkwood Trees, Smith Street Darwin  
 Strauss Airstrip, south of Darwin  
 Strauss WWII Anti-craft Gun Emplacement, south of Darwin  
 Stuart Memorial Cemetery, Town of Alice Springs  
 Stuart Town Gaol, Alice Springs  
 Subsea Telegraph Cables Landing Site, Darwin  
 Sue Wah Chin Building, Darwin

## T

Tennant Creek Hospital Outpatients Department  
 Tennant Creek Telegraph Station  
 The Residency, Alice Springs  
 Timber Creek Police Station Precinct  
 1960s TJ series Bedford Truck, National Museum of Australia  
 Tnorala (Gosse Bluff) Conservation Reserve  
 Totem Theatre Complex, Alice Springs  
 Town Hall Ruins, Darwin

Tree of Knowledge, Darwin

Trestle Bridge and NAR Corridor, Katherine

## U

Ucharonidge Station Number 1 Bore and 1949 Comet Windmill

Union Camp, Newcastle Waters

Uniya Station

## V

VH-CLW Heron Aircraft, Alice Springs

Vestey's Tank, Darwin

Victoria Settlement Historical Reserve, Garig Gunak Barlu National Park

1869 Virginia Townsite Survey Markers

## W

Warloch Ponds Bridge, Mataranka

Warloch Ponds North Australia Railway Bridge, Mataranka

Warruwi Church site, South Goulburn Island

Well, Town of Alice Springs

Westpac Bank, Darwin

Winnecke Goldfields Cemetery

Wilkinson Cottage, Alice Springs

Wishart Siding Fettlers' Mess, McMinns Lagoon

Woolngi Mine and Settlement, Fergusson River

World War II (WWII) Coomalie Airstrip, Coomalie Creek

World War II Degaussing Range, Darwin Harbour

World War II RAAF Operations Room Site at Berrimah, Darwin

World War II Shipwreck, British Motorist, Darwin Harbour

World War II Shipwreck, Mauna Loa, Darwin Harbour

World War II Shipwreck, Neptuna, Darwin Harbour

World War II Shipwreck, USS Meigs, Darwin Harbour

World War II Shipwreck, USS Peary, Darwin Harbour



World War II Shipwreck, Zealandia, Darwin Harbour

World War II Sidney Williams Hut (No. 37) Parap Camp, Darwin

World War II Winnellie Camp, Darwin

World War Two (WWII) Larrimah Telephone Repeater Station and Powerhouse

Wreck of SS Ellengowan, Darwin Harbour

Wreck of the Booya, Darwin Harbour

Wreck of the Huddersfield, Darwin Harbour

Wreck of the Kelat, Darwin Harbour

Wreck of the Young Australian, Roper River

Wurrwurrwuy stone pictures, East Arnhem (NHL)

WWII Camp, 16 Mile, Lambrick Avenue, Palmerston

WWII Former RAAF Explosives Storage Area, Darwin

WWII Gorrie Airfield Precinct, south of Katherine

WWII Hughes Airfield, south of Darwin

WWII K5 Anti-Aircraft Gun Battery Site, Coomalie Creek

WWII Manbulloo Airfield Operations Centre, Katherine Region

WWII Mitsubishi G4M1 Betty Bomber crash site, Cox Peninsula

WWII Noonamah Cricket Pitch and Oval

WWII Noonamah Railway Siding and Store Depot

WWII Observation Posts, Brinkin, Casuarina Coastal Reserve

WWII Pell Airfield 4RSU RAAF Engineering Workshop and Main Camp

WWII RAAF No.1 Medical Receiving Station, Coomalie Creek

WWII Wagait Beach Gun Emplacements

## Y

Yarar Rockshelter

Yuendumu Iron Building

## Z

Zuccoli WWII Defence Position, Palmerston

# Heritage Council

Northern Territory

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GPO Box 4198 Darwin NT 0801

**Tel** 08 8999 5039

**Email** [heritagecouncil@nt.gov.au](mailto:heritagecouncil@nt.gov.au)